

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Natural Resources, Fish and Wildlife to which was  
3 referred Senate Bill No. 75 entitled “An act relating to aquatic nuisance species  
4 control” respectfully reports that it has considered the same and recommends  
5 that the House propose to the Senate that the bill be amended by striking out all  
6 after the enacting clause and inserting in lieu thereof the following:

7 Sec. 1. 10 V.S.A. § 1452 is amended to read:

8 § 1452. DEFINITIONS

9 As used in this chapter:

10 (1) “Agency” means the ~~agency of natural resources~~ Agency of Natural  
11 Resources.

12 (2) “Aquatic nuisance” means undesirable or excessive substances or  
13 populations that interfere with the recreational potential or aquatic habitat of a  
14 body of water, including rooted aquatic plants and animal and algal  
15 populations. Aquatic nuisances include ~~rooted aquatic plants and animal and~~  
16 ~~algal populations~~ zebra mussels (Dreissena polymorpha), quagga mussels  
17 (Dreissena bugensis), Asian clam (Corbicula fluminea), fishhook waterflea  
18 (Cercopagis pengoi), rusty crayfish (Orconectes rusticus), spiny waterflea  
19 (Bythotrephes longimanus), or other species identified by the Secretary  
20 by rule.



1           (15) “Bilge area” means the lowest point in the vessel where water can  
2           collect when the vessel is in its static floating position.

3           (16) “Decontaminate” means a process used to kill, destroy, or remove  
4           aquatic nuisance species and other organic material that may be present in or  
5           on a vessel, motor vehicle transporting the vessel, trailer, or other equipment.  
6           Decontamination may include washing a vessel, motor vehicle transporting the  
7           vessel, trailer, or other equipment with water at a sufficiently high temperature  
8           to kill or remove aquatic nuisance species.

9           (17) “Lake association” means a lake protection organization registered  
10           with the Secretary of Natural Resources on a form provided by the Secretary.

11           (18) “Marina” means a property, other than a public access or landing  
12           area regulated under section 4145 of this title, on the shoreline of a water of the  
13           State that contains a dock, basin, or ramp that, at no cost or for remuneration,  
14           provides to the public secure moorings or vessel access to the water.

15           (19) “Motor vehicle” means any vehicle propelled or drawn by power  
16           other than muscular power, including a snowmobile, motorcycle, all-terrain  
17           vehicle, farm tractor, or tracked vehicle.

18           (20) “Personal watercraft” shall have the same meaning as set forth in  
19           23 V.S.A. § 3302.

20           (21) “Transport” means to move motor vehicles, vessels, personal  
21           watercraft, seaplanes, trailers, and other equipment over land, but does not

1 include movement within the immediate area required for loading and  
2 preparing vehicles, vessels, personal watercraft, seaplanes, trailers, and other  
3 equipment prior to movement into or away from a body of water.

4 (22) “Vessel” means every description of watercraft used or capable of  
5 being used as a means of transportation on water, including personal  
6 watercraft.

7 Sec. 2. 10 V.S.A. § 1454 is amended to read:

8 § 1454. TRANSPORT OF AQUATIC PLANTS AND AQUATIC  
9 NUISANCE SPECIES

10 (a) ~~No Transport of aquatic nuisance species; prohibition. A person shall~~  
11 ~~not transport an aquatic plant or, aquatic plant part, zebra mussels (*Dreissena*~~  
12 ~~*polymorpha*), quagga mussels (*Dreissena bugensis*), or other aquatic nuisance~~  
13 ~~species identified by the Secretary by rule to or from any Vermont waters on~~  
14 ~~the outside of a vehicle, boat, personal watercraft, trailer, or other equipment~~  
15 ~~water.~~ This section shall not restrict:

16 (1) proper harvesting or other control activities undertaken for the  
17 purpose of eliminating or controlling the growth or propagation of ~~aquatic~~  
18 ~~plants, zebra mussels, quagga mussels, or other aquatic nuisance species; or~~

19 (2) proper collection of water samples for the purpose of water quality  
20 monitoring.

1       (b) Inspection of vessel entering or leaving water. A person transporting a  
2       vessel to or from a water shall, prior to launching the vessel and upon leaving a  
3       water, inspect the vessel, the motor vehicle transporting the vessel, the trailer,  
4       and other equipment, and shall remove and properly dispose of any aquatic  
5       plants, aquatic plant parts, and aquatic nuisance species.

6       (c) Aquatic nuisance species inspection station. It shall be a violation of  
7       this section for a person transporting a vessel to or from a water to not have the  
8       vessel, the motor vehicle transporting the vessel, the trailer, and other  
9       equipment inspected and, if determined necessary, decontaminated at an  
10       approved aquatic nuisance species inspection station prior to launching the  
11       vessel and upon leaving a water if:

12           (1) an aquatic nuisance species inspection station is maintained at the  
13       area where the vessel is entering or leaving the water;

14           (2) the aquatic nuisance species inspection station is open; and

15           (3) an individual operating the aquatic nuisance species inspection  
16       station identifies the vessel for inspection or decontamination.

17       (d) Draining of vessel; transport.

18           (1)(A) When leaving a water of the State and prior to transport away  
19       from the area where the vessel left the water, a person operating a vessel shall  
20       drain the vessel, trailer, and other equipment of water, including water in live  
21       wells, ballast tanks, and bilge areas. A person is not required to drain:

1                   (i) baitboxes when authorized under 10 App. V.S.A. § 122(5) to  
2                   transport bait in a baitbox away from a water; or

3                   (ii) vehicles and trailers specifically designed and used for water  
4                   hauling.

5                   (B) A person operating a vessel shall drain the vessel, trailer, and  
6                   other equipment of water in a manner to avoid a discharge to the water of the  
7                   State. This subdivision (d)(1) does not authorize a person to discharge waste,  
8                   as defined in section 1251 of this title, to waters of the State. A person shall  
9                   dispose of waste in the manner required by law.

10                  (2) When a person transports a vessel, the person shall remove or open  
11                  the drain plugs, bailers, valves, and other devices that are used to control the  
12                  draining of water from ballast tanks, bilge areas, and live wells of the vessel,  
13                  trailer, and other equipment, except for vehicles and trailers specifically  
14                  designed and used for water hauling and emergency response vehicles and  
15                  equipment.

16                  (e) Exceptions to transport prohibition. The Secretary may ~~grant~~  
17                  ~~exceptions to persons to~~ allow the transport of aquatic plants, ~~zebra mussels,~~  
18                  ~~quagga mussels,~~ aquatic plant parts, or other aquatic nuisance species for  
19                  scientific ~~or~~ purposes, educational purposes, or other purposes specifically  
20                  authorized by the Secretary. When ~~granting exceptions~~ allowing the transport  
21                  of aquatic plants, aquatic plant parts, or aquatic nuisance species under this

1 subsection, the Secretary shall take into consideration both the value of the  
2 scientific or educational purpose and the risk to Vermont surface waters posed  
3 by the transport and ultimate use of the specimens. A letter from the Secretary  
4 authorizing the transport must accompany the specimens during transport.

5 ~~(e)~~(f) Signage; access areas and marinas. Signage shall be posted at all  
6 public access and landing areas regulated under section 4145 of this title and at  
7 all marinas regarding the requirements of subsections (a)–(d) of this section  
8 relating to aquatic nuisance transport and inspection and decontamination of  
9 vessels, motor vehicles transporting vessels, trailers, or other equipment. The  
10 Secretary shall provide marinas with the signs required under this section.

11 (g) Violations. A Pursuant to 4 V.S.A. § 1102, a violation of this section  
12 may be brought in the Judicial Bureau by any law enforcement officer, as that  
13 term is defined in 23 V.S.A. § 3302(2), or, pursuant to section 8007 or 8008 of  
14 this title, a violation of this section may be brought in the Environmental  
15 Division of the Superior Court. ~~When a violation is brought by an~~  
16 ~~enforcement officer other than an environmental enforcement officer employed~~  
17 ~~by the Agency of Natural Resources, the enforcement officer shall submit to~~  
18 ~~the Secretary a copy of the citation for purposes of compliance with the public~~  
19 ~~participation requirements of section 8020 of this title. If a violation of this~~  
20 section is adjudicated in the Judicial Bureau or the Environmental Division, the  
21 violation shall not be addressed or adjudicated a second time in the other court.

1 Sec. 3. 10 V.S.A. § 1455(a) is amended to read:

2 (a) ~~No~~ A person may shall not use pesticides, chemicals other than  
3 pesticides, biological controls, bottom barriers, structural barriers, structural  
4 controls, or powered mechanical devices in waters of the State to control  
5 nuisance aquatic plants, insects, or other aquatic nuisances, including lamprey,  
6 unless that person has been issued a permit by the ~~secretary~~ Secretary.

7 Sec. 4. 10 V.S.A. § 1461 is added to read:

8 § 1461. AQUATIC NUISANCE INSPECTION STATIONS; TRAINING  
9 PROGRAM

10 (a) The Secretary of Natural Resources shall establish a training program  
11 regarding how to conduct inspection of vessels, motor vehicles, trailers, and  
12 other equipment for the presence of aquatic plants, aquatic plant parts, and  
13 aquatic nuisance species. The training program shall include online training,  
14 recorded material, training manuals, or other material that allows a person to  
15 complete training remotely.

16 (b) The Secretary of Natural Resources shall establish a training program  
17 regarding how to decontaminate vessels, motor vehicles, trailers, and other  
18 equipment to prevent the spread of aquatic plants, aquatic plant parts, and  
19 aquatic nuisance species. The training program shall:



1           (1) require a person operating aquatic nuisance decontamination  
2           equipment to complete in-person training conducted by the Secretary or an  
3           entity approved by the Secretary; and

4           (2) instruct participants regarding how to address noncompliance with  
5           the requirements of section 1454 of this title, including how to report a  
6           violation to law enforcement, if a violation needs to be reported, and how  
7           operators of the inspection station do not have law enforcement authority to  
8           mandate compliance with the requirements of section 1454 of this title.

9           (c) In order to establish an aquatic nuisance species inspection station for  
10          the purposes of the vessel inspection and decontamination requirements of  
11          subsection 1454(c) of this title, a lake association, municipality, or the  
12          Commissioner of Environmental Conservation shall apply to the Secretary for  
13          approval. As a condition of approval, a representative of an lake association or  
14          municipality shall complete the training programs established under  
15          subsections (a) and (b) of this section. A lake association or municipality  
16          seeking to operate an aquatic nuisance species inspection station shall  
17          designate a representative to complete the training programs established under  
18          subsections (a) and (b) of this section. In order to operate an aquatic nuisance  
19          species inspection station, a lake association or municipality shall own or  
20          control aquatic nuisance decontamination equipment.

1       (d) A lake association or municipality approved to operate an aquatic  
2       nuisance species inspection station under subsection (b) of this section shall  
3       provide persons who will operate the aquatic nuisance species inspection  
4       station with training materials furnished by the Secretary regarding how to:

5             (1) conduct the inspection of vessels, motor vehicles, trailers, and other  
6             equipment for the presence of aquatic plants, aquatic plant parts, and aquatic  
7             nuisance species; and

8             (2) complete the in-person training required under subsection (b) of this  
9             section in order to operate decontamination equipment.

10       (e) The Secretary may adopt rules under section 1460 of this title to  
11       implement the training requirements of this section, including an annual  
12       schedule of available training.

13       Sec. 5. 4 V.S.A. § 1102(b) is amended to read:

14       (b) The Judicial Bureau shall have jurisdiction of the following matters:

15                                     \* \* \*

16       (27) Violations of 10 V.S.A. § 1454(a)–(d) relating to the transport of  
17       aquatic plants and aquatic nuisance species.

18       Sec. 6. 23 V.S.A. § 3317(b) is amended to read:

19       (b) A person who violates a requirement under 10 V.S.A. § 1454 shall be  
20       subject to enforcement under 10 V.S.A. ~~chapter 204~~ § 8007 or 8008 or a fine  
21       under this chapter, provided that the person shall be assessed a penalty or fine

1 of not more than \$1,000.00 for each violation. A person who violates a rule  
2 adopted under 10 V.S.A. § 1424 shall be subject to enforcement under  
3 10 V.S.A. chapter 201, provided that the person shall be assessed a penalty of  
4 not more than \$300.00 for each violation. A person who violates any of the  
5 following sections of this title shall be subject to a penalty of not more than  
6 \$300.00 for each violation:

7 § 3306(e) marine toilet

8 § 3312a operation of personal watercraft

9 Sec. 7. USE OF BOTTOM BARRIERS WITHOUT PERMIT

10 The Secretary of Natural Resources shall not require an aquatic nuisance  
11 control permit under 10 V.S.A. § 1455 for the use of up to 15 bottom barriers  
12 on an inland lake to control nonnative aquatic nuisance species, provided that:

13 (1) the bottom barriers are managed and controlled by a lake  
14 association;

15 (2) each bottom barrier shall be of no greater size than 14 feet  
16 by 14 feet;

17 (3) the bottom barriers are not installed in an area where they:

18 (A) create a hazard to public health; or

19 (B) unreasonably impede boating or navigation;

20 (4) the lake association notifies the Secretary of the use of the barriers  
21 three days prior to placement of the barriers in a water; and

1           (5) the Secretary may require the removal of the bottom barriers upon a  
2           determination that the barriers pose a threat to a threatened or endangered  
3           species.

4           Sec. 8. REPEAL; BOTTOM BARRIERS

5           Sec. 7 of this act (bottom barriers for aquatic nuisance control) shall be  
6           repealed on March 1, 2018.

7           Sec. 9. AQUATIC NUISANCE CONTROL GENERAL PERMIT

8           On or before February 1, 2018, the Secretary of Natural Resources shall  
9           issue a general permit for aquatic nuisance control activities. The general  
10           permit shall allow for nonchemical aquatic nuisance control activities and any  
11           other management or control measures that the Secretary considers appropriate  
12           and for which the Secretary has general permit authority under 10 V.S.A.  
13           chapter 50. The general permit shall authorize rapid response activities that an  
14           individual or lake association may take to control aquatic nuisance species.  
15           The provisions of 10 V.S.A. § 1456(a) and (c)–(f) related to the rapid response  
16           permits for aquatic nuisance control shall apply to the rapid response activities  
17           authorized in the permit required under this section.

18           Sec. 10. ANR PUBLIC OUTREACH REGARDING AQUATIC NUISANCE  
19           SPECIES TRANSPORT AND INSPECTION REQUIREMENTS

20           Beginning on July 1, 2017, the Secretary of Natural Resources shall provide  
21           education and outreach to the public regarding the transport and inspection

1 requirements in 10 V.S.A chapter 50 for the reduction of the spread of aquatic  
2 nuisance species. The education and outreach shall include a notification in  
3 the Department of Fish and Wildlife guides to hunting and fishing in Vermont  
4 regarding the aquatic nuisance transport prohibition and the requirements to  
5 inspect vessels for aquatic nuisance species when entering or leaving a water.

6 Sec. 11. ANR REPORT; AQUATIC NUISANCE TRANSPORT; LAKE

7 CHAMPLAIN

8 (a) On or before November 15, 2017, the Secretary of Natural Resources  
9 shall submit to the Senate Committee on Natural Resources and Energy and  
10 the House Committee on Natural Resources, Fish and Wildlife a report  
11 regarding how to control the transport of aquatic nuisances to and from Lake  
12 Champlain. The report shall include:

13 (1) an inventory of the boat decontamination facilities or other aquatic  
14 nuisance control measures currently employed at boat launches, marinas, or  
15 other areas on Lake Champlain;

16 (2) a summary of whether the current measures to control aquatic  
17 nuisance transport to and from Lake Champlain are adequate;

18 (3) a proposal for siting boat decontamination facilities or other  
19 comparable aquatic nuisance control measures at boat launches, marinas, or  
20 other areas on Lake Champlain, including where proposed facilities or other  
21 aquatic nuisance control measures would be located;

1           (4) a summary of how proposed boat decontamination facilities or  
2           comparable aquatic nuisance control measures would be staffed, including  
3           whether staff would possess sufficient authority to inspect a vessel entering or  
4           leaving Lake Champlain in order to require boat decontamination or another  
5           aquatic nuisance control measure;

6           (5) an estimate of the cost to implement proposed boat decontamination  
7           facilities or other aquatic nuisance control measures on Lake Champlain; and

8           (6) a recommendation of whether and how vessels leaving Lake  
9           Champlain should be quarantined from entering other waters of the State for a  
10           defined time period or until a specific condition is satisfied; and

11           (7) draft legislation that the Secretary determines is necessary to  
12           implement any boat decontamination facility or other aquatic nuisance control  
13           measure proposed in the report.

14           (b) As used in this section, “aquatic nuisance” and “vessel” shall have the  
15           same meanings as set forth in 10 V.S.A. § 1452.

16           Sec. 12. 10 V.S.A. § 1264b is amended to read:

17           § 1264b. ~~STORMWATER-IMPAIRED WATERS RESTORATION~~

18                           STORMWATER FUND

19           (a) A fund to be known as the ~~stormwater impaired waters restoration fund~~  
20           Stormwater Fund is created in the ~~state treasury~~ State Treasury to be expended  
21           by the ~~secretary of natural resources~~ Secretary of Natural Resources. The ~~fund~~

1 Fund shall be administered by the ~~secretary of natural resources through the~~  
2 ~~facilities engineering division~~ Secretary of Natural Resources. The ~~fund~~ Fund  
3 shall consist of:

4 (1) ~~Stormwater~~ stormwater impact fees paid by permittees ~~in order~~ to  
5 meet applicable permitting standards for the discharges of regulated  
6 stormwater runoff to the stormwater-impaired waters of the ~~state~~ State and  
7 Lake Champlain and waters that contribute to the impairment of Lake  
8 Champlain;

9 (2) ~~Such~~ such sums as may be appropriated or transferred to the ~~fund~~  
10 Fund by the ~~general assembly, the state emergency board, or the joint fiscal~~  
11 ~~committee~~ General Assembly, the State Emergency Board, or the Joint Fiscal  
12 Committee during such times when the ~~general assembly~~ General Assembly is  
13 not in session;

14 (3) ~~Principal~~ principal and interest received from the repayment of loans  
15 made from the ~~fund~~ Fund;

16 (4) ~~Private~~ private gifts, bequests, and donations made to the ~~state~~ State  
17 for any of the purposes for which the ~~fund~~ Fund was established; and

18 (5) ~~Other~~ other funds from any public or private source intended for use  
19 for any of the purposes for which the ~~fund~~ Fund has been established.

20 (b) The ~~fund~~ Fund shall maintain separate accounts for each stormwater-  
21 impaired water and each phosphorus-impaired lake segment of Lake

1 Champlain and the monies in each account may only be used to fund offsets in  
2 the designated water. Offsets shall be designed to reduce the sediment load,  
3 phosphorus load, or hydrologic impact of regulated stormwater runoff in  
4 ~~stormwater impaired waters~~ the receiving water. All balances in the ~~fund~~ Fund  
5 at the end of any fiscal year shall be carried forward and remain a part of the  
6 ~~fund~~ Fund. Interest earned by the ~~fund~~ Fund shall be deposited into the ~~fund~~  
7 Fund.

8 (c) The ~~facilities engineering division~~ Secretary may authorize  
9 disbursements from the ~~fund~~ Fund to offsets that meet the requirements of the  
10 rule adopted pursuant to subsection ~~1264a(e)~~ 1264(f) of this title. The public  
11 funds used to capitalize the ~~stormwater impaired waters restoration fund~~ Fund  
12 shall:

13 (1) ~~Be~~ be disbursed only to an offset that is owned or operated by a  
14 municipality or a governmental subdivision, agency, or instrumentality; and

15 (2) ~~Be~~ be disbursed only to reimburse a municipality or a governmental  
16 subdivision, agency, or instrumentality for those funds provided by the  
17 municipality or governmental subdivision, agency, or instrumentality to  
18 complete or construct an offset.

19 (d) A municipality or governmental subdivision, agency, or instrumentality  
20 may, on an annual basis, reserve capacity in an offset that the municipality or  
21 governmental subdivision, agency, or instrumentality operates or owns and that



1 meets the requirements of ~~subsection 1264a(e)~~ the rule adopted pursuant to  
2 subsection 1264(f) of this title. A municipality or governmental subdivision,  
3 agency, or instrumentality reserving offset capacity shall inform the ~~secretary~~  
4 ~~of natural resources~~ Secretary of the offset capacity for which the offset will  
5 not receive disbursements from the ~~stormwater impaired waters restoration~~  
6 ~~fund~~ Fund for nonmunicipal discharges. ~~A municipality that reserves capacity~~  
7 ~~as an offset may receive disbursements from the fund to mitigate the~~  
8 ~~uncontrolled sediment load or hydrologic impact in discharges for which the~~  
9 ~~municipality is issued a permit for the discharge of regulated stormwater runoff~~  
10 ~~under subdivision 1264a(b)(1) of this title.~~

11 (e) Eligible persons may apply for a grant from the ~~fund~~ Fund to design and  
12 implement an offset. The ~~fund~~ Fund may be used to match other public and  
13 private sources of funding for such projects. ~~The funds may also be used to~~  
14 ~~match federal funds otherwise available to capitalize the fund created by 24~~  
15 ~~V.S.A. § 4753(a)(8).~~

16 (f) A discharger that pays a stormwater impact fee to the ~~stormwater-~~  
17 ~~impaired waters restoration fund under section 1264a of this title~~ Fund in order  
18 to receive a permit for the discharge of regulated stormwater runoff may  
19 receive reimbursement of that fee if the discharger fails to discharge under the  
20 stormwater discharge permit, if the discharger notifies the ~~secretary~~ Secretary  
21 of the abandonment of the discharge permit, and if the ~~secretary~~ Secretary

1 determines that unobligated monies for reimbursement remain in the  
2 ~~stormwater-impaired restoration fund~~ Fund.

3 Sec. 13. REPEAL; INTERIM STORMWATER PERMITTING

4 10 V.S.A. § 1264a(e) (interim stormwater permitting authority) is repealed.

5 Sec. 14. EFFECTIVE DATES

6 (a) This section and Secs. 1–11 (aquatic nuisance species control) shall take  
7 effect on passage.

8 (b) Secs. 12 and 13 (stormwater management) shall take effect on July 1,  
9 2017.

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15 (Committee vote: \_\_\_\_\_)

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\_\_\_\_\_

17

Representative \_\_\_\_\_

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FOR THE COMMITTEE